Composition and Management of Resource Sharing Agreements

Bonnie Austin Midlands Workforce Investment Area Columbia, SC

One-Stop Comprehensive Financial Management Technical Assistance Guide

- Issued as Final July 2002
- Best resource on developing cost allocation plans and resource sharing agreements
- Complete copy can be downloaded from www.usworkforce.org

One-Stop System Designs

- Co-location with coordinated delivery of services
- Full integration
- Electronic data sharing
- Combination of these designs

Memorandum of Understanding (MOU)

- Must address how services will be provided through the One-Stop delivery system
- Must identify methods for referral of customers
- Must address how costs of services and One-Stop operations will be funded
- Must specify duration of the MOU
- Must identify procedures for modification

Cost Allocation vs. Resource Sharing

- Cost Allocation = Methodology for determining how costs are equitably distributed among One-Stop partners
- Resource Sharing = How partners pay for shared costs of operating the One-Stop

Cost Allocation Plans (CAP)

- Only need to identify shared costs (those applying to more than one agency and not direct to a program)
- Should be based upon benefits received
- Reference in MOU
- Will depend upon design of One-Stop system
- Must be defined by partners and One-Stop Operator

Examples of Shared Costs

- Facilities
- Telecommunications
- Universal Access
- Common Supplies and equipment
- Resource center
- Common employer services
- Common program services staff

Source: One-Stop Comprehensive Financial Management TAG, Section I-1

Cost Allocation Methodologies for One-Stop Shared Costs

- Occupancy
- Position Usage
- Equal Access
- Program Participation
- Eligibility
- Weighted Time Distribution
- Data Requirements

Resource Sharing Agreements (RSA)

- Should be referenced in MOU and included as an attachment so modifications to MOU are not necessary if CAP/RSA changes
- Resource sharing does not need to be in the form of cash payments by partners

Elements of Resource Sharing Agreements

- List of all partners
- List of all shared costs
- Shared costs budget
- Cost allocation plan
- Shared costs by partner
- Resources
- Reconciliation and modification

Source: One-Stop Comprehensive Financial Management TAG, Section I-5

Midlands Workforce System



Resource Sharing Agreement

Midlands Workforce Investment Area (MWIA) One-Stop System

- 24 partner representatives from the three-county service area co-located on full- and part-time basis
- S.C. Employment Security Commission local offices serve as host sites
- Comprehensive center in Columbia
- Affiliate centers in Lexington & Winnsboro
- One-Stop Liaison coordinates partner activities

Midlands WIA CAP/RSA Challenges

- Large number of co-located partners
- Limited initial guidance from Federal or State levels
- One-Stop centers located in S.C. Employment Security Commission facilities (State Government)
- No electronic customer tracking system for One-Stop services
- Use individual center vs. system approach?

MWIA Initial Cost Allocation & Resource Sharing Approach

- Cost allocation plan was developed to determine pooled costs
- Used FTE methodology based on number of partner staff hours per week in resource room
- Partner staff personnel costs made up resource sharing as in-kind contributions

MWIA Lessons Learned

- Partners did not consistently work in resource room
- In-kind can only been used when it is a third party contribution
- FTE methodology carries greater restrictions:
 - Partner must provide staff resources in proportion to allocable share
 - Time must be made up for absences or must provide alternate resources

MWIA Next Steps

Contracted with consultant to assist in developing CAP/RSA:

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MWIA One-Stop Shared Costs

- System Wide Costs equally shared across system (e.g. One-Stop Liaison, marketing)
- Center Specific Costs unique to each center (e.g. rent, utilities, janitorial & maintenance, office equipment rental & maintenance, security, data lines, Internet access, State liability insurance, common supplies, resource room staff, information center)

MWIA One-Stop Cost Pools

- System Costs distributed on basis of equal benefit to all partners
- Operational Costs allocated on basis of # of staff hours attributable to a partner program as compared to total staff hours of each center
- Resource Room Costs allocated on same basis as Operational Costs
- Information Center Costs allocated on FTE basis to all partners in Columbia center

MWIA Implementation

- Partner meeting for One-Stop budget approval
- Partners' Signatory Authority for payment category options
- Reconcile Quarterly Partner contributions and incurred costs for necessary adjustments

Bottom Line on CAP/RSA

- Feds have been lenient the first two years but do not expect the same for current or subsequent years
- There are no canned formats to follow
- Will vary based on One-Stop design
- Partners must be involved in process